## Message Text

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**ACTION EUR-12** 

INFO OCT-01 NEA-10 IO-10 ISO-00 EURE-00 SSO-00 NSCE-00

AID-05 CEA-01 CIAE-00 COME-00 EB-07 FRB-03 INR-07

NSAE-00 CIEP-01 SP-02 STR-04 TRSE-00 LAB-04 SIL-01

SAM-01 OMB-01 AGR-05 SAJ-01 SAB-01 USIE-00 INRE-00

DODE-00 PM-03 H-02 L-02 NSC-05 PA-01 PRS-01 SS-15

OES-03 ACDA-05 ERDA-05 ERDE-00 NRC-05 FEAE-00 CU-02

AF-06 (ISO) W

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O R 201641Z MAY 75

FM AMEMBASSY DUBLIN

TO SECSTATE WASHDC IMMEDIATE 6803

INFO AMEMBASSY AMMAN

AMEMBASSY BEIRUT

AMEMBASSY BONN

AMEMBASSY BRUSSELS

USMISSION USEC BRUSSELS

AMEMBASSY CAIRO

AMEMBASSY COPENHAGEN

AMEMBASSY DAMASCUS

USMISSION GENEVA

AMEMBASSY LONDON

AMEMBASSY LUXEMBOURG

AMEMBASSY PARIS

AMEMBASSY ROME

AMEMBASSY TEL AVIV

AMEMBASSY THE HAGUE

USMISSION NATO BRUSSELS

USMISSION OECD PARIS

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E. O. 11652: GDS

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TAGS: EEC PFOR EI

SUBJ: US/EC CONSULTATIONS: EURO-ARAB DIALOGUE

REF: CAIRO 4910

1. SUMMARY. EAMONN GALLAGHER, IRISH FONMINISTRY DEPUTY SECRETARY, BRIEFED DCM ON HIS DISCUSSIONS IN CAIRO IN PREPARATION FOR THE FORMAL EURO-ARAB DIALOGUE. BEFORE COMING TO THE SUBJECT OF THE DIALOGUE, THE EC SIDE UNDERWENT CLOSE QUESTIONING ON THE RECENTLY SIGNED EC-ISRAEL TRADE AGREEMENT. ON THE DIALOGUE ITSELF THE ARAB SIDE BEGAN BY INSISTING THAT THE OPENING MEETING CONSIST OF TWO-THREE DAYS OF "GENERAL DEBATE." GALLAGHER, UNDER INSTRUCTIONS TO AVOID ANY SETTING CONDUCIVE TO POLITICAL DISCUSSION AND/OR IN-JECTION OF THE PLO ISSUE, HELD OUT FOR A TIGHT SCENARIO WHICH WOULD IMMEDIATELY SET UP FIVE EXPERTS' GROUPS WHICH WOULD CONFINE THEM-SELVES SOLELY TO THE TECHNICAL SUBJECTS THEY WOULD BE CHARGED WITH EXPLORING. THE OUTCOME OF THE MEETING, PARTIALLY ACCEPTED AD REFERENDUM BY THE ARABS, LOOKS TOWARD AN OPENING GENERAL MEETING WITH TWO SPEAKERS ON EACH SIDE FOLLOWED IMMEDIATELY BY THE CREATION OF FIVE WORKING PARTIES. GALLAGHER SAID THAT HE HAD "NO DOUBT" THAT THE ARAB LEAGUE WANTS TO GO AHEAD WITH DIALOGUE AND HE IS HOPEFUL THAT THE ARABS THEMSELVES WILL ISOLATE THE ALGERIANS AND THEIR DEMAND FOR A POSTPONEMENT OF THE DIALOGUE. END SUMMARY.

2. FLAVOR OF THE DISCUSSIONS. GALLAGHER TOLD US THAT HIS DISCUSSIONS WITH THE ARAB LEAGUE LOOKING TOWARD THE SETTING UP OF A EURO-ARAB DIALOGUE WAS "HARD-SLOGGING." THE ARAB LEAGUE SIDE IMMEDIATELY TOOK UP THE QUESTION OF THE RECENTLY SIGNED TRADE AGREEMENT WITH ISRAEL. THE ALGERIANS APPARENTLY ARE MAINTAINING THE POSITION THAT THE DIALOGUE SHOULD BE POSTPONED AND THE ARAB LEAGUE MADE CLEAR THAT IT CONSIDERED THAT THE TIMING OF THE AGREEMENT WITH ISRAEL WAS "DISAGREEABLE" TO THEM. THE EC SIDE ENDURED LENGTHY, CLOSE QUESTIONING ON SEVERAL POINTS IN THE AGREEMENT. THE ARABS WERE CONVINCED THAT THE DOCUMENT IN EFFECT CONSTITUTED AN "ASSOCIATION AGREE-MENT" WITH THE COMMON MARKET AND GALLAGHER WAS HARD PRESSED TO CONVINCE THEM THAT IT WAS SIMPLY A TRADE AGREEMENT WITH ISRAEL. THE ARABS ALSO WERE UNDER THE IMPRESSION THAT THE AGREEMENT COVERED EXPORT PRODUCTS FROM THE OCCUPIED TERRITORIES BUT THE EC SIDE WAS ABLE TO CONVINCE THEM CONFIDENTIAL.

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THAT THE RULES OF ORIGIN CLEARLY REFER TO THE "STATE OF ISRAEL" ONLY. THE ARABS WERE LONG HUNG-UP ON A PROTOCOL WHICH PROVIDES FOR ISRAELI PARTICIPATION IN EC SCIENTIFIC RESEARCH COOPERATION WITH THIRD COUNTRIES. THIS PRELIMINARY JOCKEYING WAS SEARCHING BUT NOT UNFRIENDLY.

3. DISCUSSIONS ON PREPARATION FOR A EURO-ARAB DIALOGUE.
MOVING TO THE SUBSTANCE OF DISCUSSION, GALLAGHER SAID THAT THE

EC HAD DONE ITS HOMEWORK BETTER THAN THE ARABS. THE ARAB
LEAGUE IDEA WAS SIMPLY TO HOLD A PLENARY SESSION WHICH WAS
LABELLED "A GENERAL COMMITTEE MEETING." THE MEETING WOULD
CONSIST OF TWO TO THREE DAYS OF GENERAL DEBATE AMONG PARTICIPANTS WHO WOULD BE REPRESENTATIVES OF EACH OF THE NINE
PLUS THE COMMISSION ON ONE SIDE AND EACH OF THE ARAB COUNTRIES AND
THE ARAB LEAGUE ON THE OTHER. GALLAGHER SAID THAT THE EC
CONSIDERED THIS FORMAT AS UNACCEPTABLE. THEY FEEL THAT A
LOOSELY ORGANIZED PLENARY WOULD LEAVE TOO MUCH ROOM FOR POLITICAL
DIALOGUE AND THE POSSIBLE INJECTION OF THE PLO ISSUE. THE EC
COUNTERED WITH A SUGGESTION THAT THE UPCOMING DIALOGUE SHOULD
BEGIN WITH THE IMMEDIATE CREATION OF FIVE EXPERTS GROUPS THAT
WOULD PLUNGE IMMEDIATELY INTO THE TECHNICAL TASKS AT HAND.

4. POSSIBLE COMPROMISE. THE ARAB SIDE, PROTESTING THAT IT HAD NO MANDATE FROM GOVERNMENTS TO AGREE TO ANYTHING OTHER THAN A "GENERAL COMMITTEE DEBATE", FINALLY CAME TO AN AD REFERENDUM COMPROMISE. THIS INVOLVED A GENERAL MEETING OR PLENARY FOR ONE DAY AT WHICH THERE WOULD BE ONLY FOUR STATEMENTS: ONE EACH BY THE SECRETARY GEN'L AND THE PRESIDENT OF THE ARAB LEAGUE AND TWO ON THE EC SIDE. FOLLOWING THIS FIVE WORKING PARTIES WOULD BE MANDATED TO DEAL WITH THE FOLLOWING SUBJECTS:

- A) AGRICULTURE AND FOOD;
- B) INDUSTRIAL INFRASTRUCTURE AND PEACEFUL USES OF ATOMIC ENERGY:
- :) FINANCIAL, COMMERCIAL AND TRADE COOPERATION;
- D) SOCIAL ASPECTS AND LABOR;

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- E) CULTURAL, SCIENTIFIC AND TECHNICAL COOPERATION.
- 5. TIMING. THE ARABS INDICATED THAT THE "POLITICAL DECISION"
  WHETHER OR NOT TO GO AHEAD WITH THE EURO-ARAB DIALOGUE WOULD BE
  TAKEN UP BY AN ARAB COUNCIL MEETING IN SEPTEMBER. THE EC SIDE
  NOTING THAT THERE WOULD BE A MOGADISCIO MEETING OF HEADS OF GOVERNMENT ON JUNE 28, SUGGESTED THAT THE DECISION TO GO AHEAD COULD WELL
  BE CONSIDERED THERE. MEANWHILE, THE ARAB LEAGUE COMMITTEE FOR
  DISCUSSION ON EURO-ARAB DIALOGUE MEETS THE EARLY PART OF THIS
  WEEK TO CONSIDER THE EC EXPLANATION FOR THE EC/ISRAEL AGREEMENT,
  THE ALGERIAN DEMAND FOR POSTPONEMENT, AND THE TOPICS PROPOSED FOR
  THE FIVE WORKING PARTIES. THE EUROPEAN COORDINATING
  GROUP MEETS FRIDAY MAY 23 IN DUBLIN AND GALLAGHER HAS INVITED
  REPRESENTATIVES OF THE ARAB LEAGUE TO COME TO DUBLIN JUNE 2. HE
  INDICATED THAT HE WOULD PROBABLY BE IN A POSITION TO TELL US MORE

DETAILS OF WORKING PARTIES' AGENDA BY THAT TIME, IF ACCEPTED BY THE ARAB SIDE.

6. COMMENT: GALLAGHER FELT THAT THE MEETING WAS SUCCESSFUL IN THE CONTEXT OF EXPLORING AREAS OF AGREEMENT AND DISAGREEMENT AND HE BELIEVES THAT THE ELEMENTS OF COMPROMISE ARE PRESENT WHICH WOULD PROTECT THE EUROPEANS' INSISTENCE ON A NO-NONSENSE DIALOGUE AVOIDING POLITICAL CONTENT AND, OF COURSE, THE PLO QUESTION. HE SENSED AN ARAB "WILL" TO MOVE FORWARD WITH ONLY THE ALGERIANS MAINTAINING THEIR DEMAND FOR POSTPONEMENT IN THE LIGHT OF THE EC-ISRAEL AGREEMENT. HE THINKS THAT IN THE END THE ARABS WILL BACK OFF FROM THEIR DEMAND FOR A GENERAL AND LENGTHY DEBATE BUT POINTED OUT THAT THEY HAVE PROBLEMS OF INTERNAL COORDINATION AMONG THEM-SELVES. FOR EXAMPLE, HE FELT THAT THE ARAB LEAGUE TENDS TO COOR-DINATE ITS POSITIONS ON THE SPOT RATHER THAN IN ADVANCE AS IS THE EC HABIT. THUS FOR TECHNICAL REASONS THE ARAB LEAGUE WOULD FIND IT DIFFICULT TO STOP ANY OF ITS MEMBERS FROM ASKING FOR THE FLOOR WHENEVER IT PLEASED. WHATEVER THE FINAL OUTCOME GALLAGHER SAID HE WAS INSISTENT THAT THE EC ACHIEVE AN AGREED MODUS OPERANDI THAT WOULD BE COMPLETELY NAILED DOWN IN ADVANCE WITH NO SURPRISES. MOORE

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## Message Attributes

Automatic Decaptioning: X Capture Date: 01 JAN 1994 Channel Indicators: n/a

**Current Classification: UNCLASSIFIED** 

Concepts: FOREIGN TRADE, REGIONAL ORGANIZATIONS, NEGOTIATIONS, MINISTERIAL VISITS, DIPLOMATIC DISCUSSIONS

Control Number: n/a Copy: SINGLE Draft Date: 20 MAY 1975 Decaption Date: 01 JAN 1960 Decaption Note: Disposition Action: RELEASED

Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: ElyME
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975DUBLIN00896

Document Number: 1975DUBLIN00896 Document Source: CORE Document Unique ID: 00

Drafter: n/a Enclosure: n/a Executive Order: GS Errors: N/A

Film Number: D750177-0593

From: DUBLIN

Handling Restrictions: n/a

Image Path:

Legacy Key: link1975/newtext/t19750532/aaaabcxa.tel Line Count: 190 Locator: TEXT ON-LINE, ON MICROFILM

Office: ACTION EUR Original Classification: CONFIDENTIAL Original Handling Restrictions: n/a Original Previous Classification: n/a Original Previous Handling Restrictions: n/a

Page Count: 4

Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL Previous Handling Restrictions: n/a Reference: 75 CAIRO 4910 Review Action: RELEASED, APPROVED Review Authority: ElyME

Review Comment: n/a Review Content Flags: Review Date: 10 APR 2003

**Review Event:** 

Review Exemptions: n/a
Review History: RELEASED <10 APR 2003 by Izenbel0>; APPROVED <03 OCT 2003 by ElyME>

**Review Markings:** 

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JÚL 2006

**Review Media Identifier:** Review Referrals: n/a Review Release Date: n/a Review Release Event: n/a **Review Transfer Date:** Review Withdrawn Fields: n/a

Secure: OPEN Status: NATIVE

Subject: US/EC CONSULTATIONS: EURO-ARAB DIALOGUE TAGS: PFOR, EI, XF, XG, EEC, (GALLAGHER, EAMONN)
To: STATE

Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JUL 2006